

LTGA Findings

1 July 2013

Process until 14 June



- ToR – Starting Point
- LTGA TF
 - o Experts from EIOPA, NSAs, ESRB
 - o EU wide effort
 - o Other Expert Groups – FinReq, FSC..
- Informed Analysis
 - o Listened to Stakeholder views/analysis
 - o Elements used where useful
- EIOPA Board of Supervisors
 - o Decisions on Key Steps
 - o Decisions on Outcomes/Recommendations

Process from 14 June



- Submission of EIOPA's report to Triologue parties on 14 June and publication on EIOPA's website
- Discussion of LTGA findings with a number Triologue stakeholders after 14 June
- Next Triologue steps:
 - o First Triologue meeting planned on 10 July 2013
 - o COM report on LTGA expected on 12 July 2013

General Approach and Principles



- SII framework incl. LTGA should ensure a high degree of policyholder protection as well as effective supervisory processes.
- Full support of underlying Solvency II principles
- Guiding Principles for the Assessment
 - Alignment with the SII framework and the economic balance sheet concept;
 - Full transparency and comparability;
 - Efficient linking of all three Pillars;
 - Proportionality and simplicity; and
 - Adequate treatment of transitional issues.
- Make a positive contribution to assist the Triologue discussions

- EIOPA was asked to test five LTG measures as part of the LTGA:
 1. “Countercyclical Premium” (Art. 77a)
 2. “Extrapolation” (Art. 77b)
 3. “Matching Adjustment” (Art. 77c & 77e)
 4. “Transitional Measures” (Art. 308b)
 5. “Extension of recovery period” (Art. 138(4))
- The measures were tested through a mix of
 - o Quantitative and qualitative survey with industry
 - o Qualitative survey with national supervisors
 - o Additional analyses by EIOPA
- Results of the assessment have been published in EIOPA’s LTGA report on 14 June 2013

Main observations & advice

1. CCP



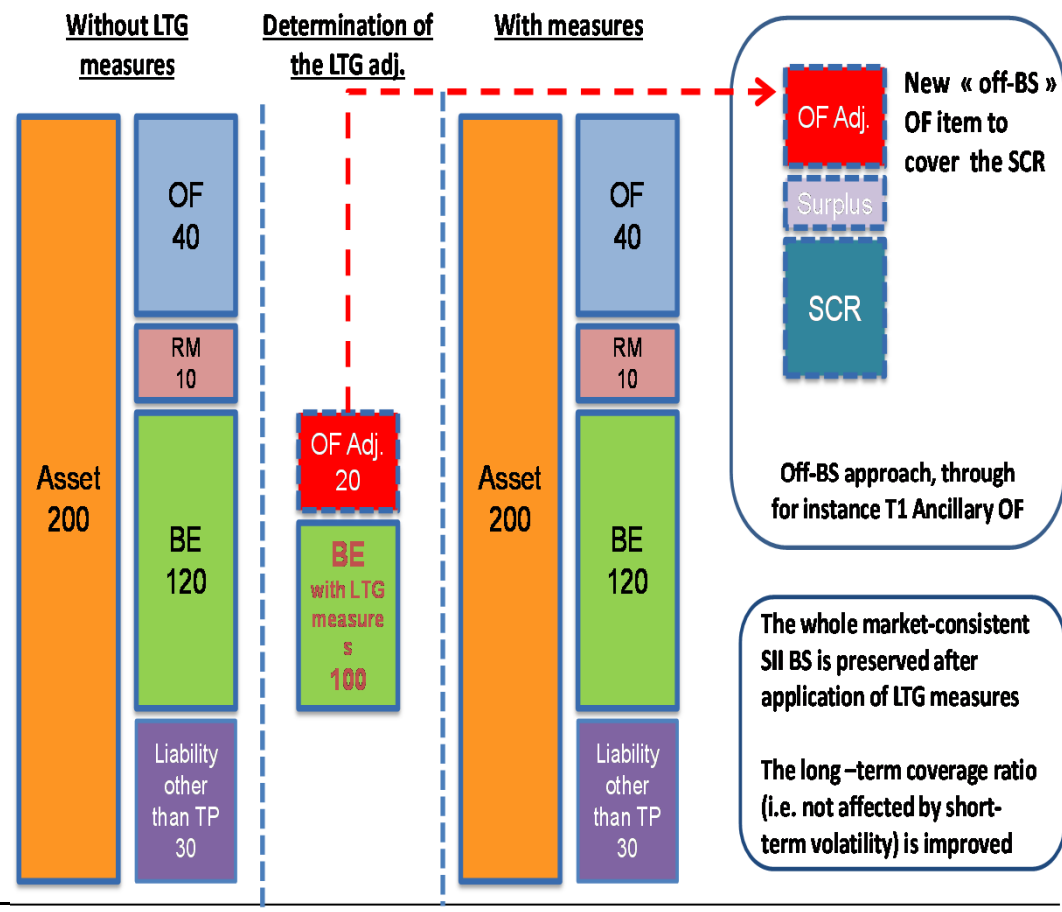
- Main observations:
 - o Technically effective to reduce volatility on OF
 - o Reduced effectiveness on SCR ratios due to SCR risk calibration
 - o Issues related to the triggering process

- EIOPA's advice:
 - o Replace the CCP with a predictable volatility adjustment mechanism ("Volatility Balancer")
 - o Highlights of the Volatility Balancer:
 - Permanent (subject to regulatory review in line with entire LTG package)
 - Based on representative asset portfolio of (re)insurers
 - Currency specific with national top-up in exceptional market circumstances
 - Applicable to all insurance obligations apart from unit-linked
 - Might turn negative under certain conditions (similar to MA)
 - Pure Own Funds adjustment (no impact on capital requirements or technical provisions)

Volatility Balancer

- Currency-specific reference portfolio is used as a basis (in line with LTGA CCP approach), but reduced application factor as risks, etc. need to be accounted for
- In exceptional situations, VB contains a national-specific top-up
- Reference calibration by EIOPA:
 - Based on CCP portfolios and relevant spread portions
 - 20% application factor
 - National top-up if VB exceeds 2x currency VB

- Visualisation of the Own Funds adjustment:



Main observations & advice

2. Extrapolation



- Main observations:
 - o Shorter convergence period generally results in more stability of technical provisions, but not OF
 - o Shorter convergence period results in potential delink of the extrapolated part from financial market reality with negative consequences for
 - Risk management of the undertakings (e.g. misevaluation of options and guarantees)
 - Consistency within regulatory processes (e.g. with respect to ORSA and internal models)
- EIOPA's advice:
 - o Select a convergence period that is significantly longer than 10 years (e.g. 40 years) for the Euro
 - o For other currencies, the characteristics of the local bond and swap markets must be taken into account
 - o Dedicated pillar 2 measures such as sensitivity analysis

Main observations & advice

3. Matching Adjustment



- Main observations:
 - o Very complex measure (undertaking specific)
 - o Restrictions on assets and liabilities are needed to prevent false risk management incentives
- EIOPA's advice:
 - o For the Classical MA, include the strict criteria relating to CQS 3 investments (i.e. the 33% portfolio limit excluding government bonds and the MA cap) plus implement some minor amendments to the measure:
 - inclusion of immaterial mortality risk;
 - ability to manage the credit quality of portfolios in case of downgrade risk;
 - maximum levels of MA for CQS 3 investment to be provided by EIOPA;
 - appropriate criteria and conditions via guidelines to deal with "cliff effect situations" to be provided by EIOPA
 - o For the Extended MA, exclude it from the LTG package

Main observations & advice

4. Transitionals



- Main observations:
 - o Positive effect regarding policyholder protection, if adequately controlled via supervisory review process
 - o Tested measure only works in selected Member States
- EIOPA's advice:
 - o Implement Transitionals
 - o Accompany tested Transitional with another measure that can address different issues
 - o Both measures to result in Own Funds adjustment only (no impact on capital requirements or technical provisions)

Main observations & advice

5. Extension of Recovery Period EIOPA

- Main observations:
 - o Useful tool for supervisors in times of market distress
 - o Currently, application limited to “steep fall in financial markets”, therefore low IR crisis could not be addressed
 - o Strict and sole link of the measure to the duration of liabilities might reduce the general efficiency of the measure (e.g. can only be applied to liabilities with duration > 12 years)
- EIOPA’s advice:
 - o Keep the measure, but extend it to provide possible pillar 2 solutions for other sort of crisis situations
 - o Reduce the strict link to liability duration
 - o 7 years extension should be a maximum

Main observations & advice

6. Complexity & Transparency



- Main observations:
 - LTG package is very complex in terms of implementation and results interpretation
- EIOPA advice:
 - Introduce full transparency (i.e. public disclosure) of the impact of the LTG measures
 - Implement OF adjustment approach for Transitional and CCP alternative, as these two measures do not directly relate to the economic reality of the undertakings

Main observations & advice

7. Single market & Consistency

- Main observations:
 - o Several tested LTG measures represent Member State options and explicitly excluded cross-border business from their application
 - o Furthermore, non-life and reinsurance business is explicitly excluded from the application of selected measures, e.g. the MA
 - o These exclusions do not seem to be based on technical or prudential reasons where the application conditions are otherwise met
- EIOPA's advice:
 - o No link of LTG measures to Member State options and no exclusion of cross-border business from any measure (apart from the exceptional national top-up to the Volatility Balancer)
 - o Principle of substance over form should be fully incorporated in the LTG package